

The need for attention to TSA administrative procedures and due process within the agency to backstop decisions regarding reprimands or negative actions toward employees can be an essential step in addressing some morale issues that are related to uncertainty regarding the successful performance of duties.

In other words, the same conduct by persons holding the same level of responsibility or positions within an airport results in the same positive or negative outcome.

TSA is charged with: The protection of America's transportation systems; monitoring the movement of people and supplies during their use of our transportation systems; and ensuring the effectiveness and integrity of government agencies.

H.R. 3584, directs the TSA to: ensure that all screening of passengers and their accessible property will be done in a risk-based, intelligence-driven manner with consideration given to the privacy and civil liberties of such passengers; and operate the "TSA PreCheck" program in a manner that provides expedited screening for low-risk passengers and their accessible property based on a comprehensive and continuous analysis of factors.

More needs to be done to support the men and women working on the front lines of our nation's domestic security and that includes those who work at the TSA.

I will continue to seek out opportunities to promote the mission of the TSA and role that TSA professionals fill.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from New York (Mr. KATKO) that the House suspend the rules and pass the bill, H.R. 3584, as amended.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill, as amended, was passed.

A motion to reconsider was laid on the table.

## NATIONAL STRATEGY TO COMBAT TERRORIST TRAVEL ACT OF 2016

Mr. KATKO. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4408) to require the development of a national strategy to combat terrorist travel, and for other purposes, as amended.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 4408

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

This Act may be cited as the "National Strategy to Combat Terrorist Travel Act of 2016".

### SEC. 2. NATIONAL STRATEGY TO COMBAT TERRORIST TRAVEL.

(a) SENSE OF CONGRESS.—It is the sense of Congress that it should be the policy of the United States to—

(1) continue to regularly assess the evolving terrorist threat to the United States;

(2) catalogue existing Federal Government efforts to obstruct terrorist and foreign fighter travel into, out of, and within the United States, as well as overseas;

(3) identify such efforts that may benefit from reform or consolidation, or require elimination;

(4) identify potential security vulnerabilities in United States defenses against terrorist travel; and

(5) prioritize resources to address in a risk-based manner any such security vulnerabilities.

(b) NATIONAL STRATEGY AND UPDATES.—

(1) IN GENERAL.—In accordance with paragraph (2), the President shall transmit to the appropriate congressional committees a national strategy (including, as appropriate, updates to such strategy) to combat terrorist travel. The strategy shall address efforts to intercept terrorists and foreign fighters and constrain the domestic and international travel of such persons. Consistent with the protection of classified information, the strategy shall be submitted in unclassified form, including, as appropriate, a classified annex.

(2) TIMING.—

(A) INITIAL STRATEGY.—The initial national strategy required under paragraph (1) shall be transmitted not later than 180 days after the date of the enactment of this Act.

(B) UPDATED STRATEGIES.—Updated national strategies under paragraph (1) shall be transmitted not later than 180 days after the commencement of a new presidential administration.

(3) COORDINATION.—The President shall direct the Secretary of Homeland Security to develop the initial national strategy and updates required under this subsection and shall direct, as appropriate, the heads of other Federal agencies to coordinate with the Secretary in the development of such strategy and updates.

(4) CONTENTS.—The initial national strategy and updates required under this subsection shall—

(A) include an accounting and description of all Federal Government programs, projects, and activities to constrain domestic and international travel by terrorists and foreign fighters;

(B) identify specific security vulnerabilities within the United States and abroad that may be exploited by terrorists and foreign fighters;

(C) delineate goals for—

(i) closing the security vulnerabilities identified in accordance with subparagraph (B); and

(ii) enhancing the Federal Government's ability to constrain domestic and international travel by terrorists and foreign fighters; and

(D) describe actions to be taken to achieve the goals delineated in subparagraph (C), as well as the means needed to do so, including—

(i) steps to reform, improve, and streamline existing Federal Government efforts to align with the current threat environment;

(ii) new programs, projects, or activities that are requested, under development, or undergoing implementation;

(iii) new authorities or changes in existing authorities needed from Congress;

(iv) specific budget adjustments being requested to enhance United States security in a risk-based manner; and

(v) an identification of Federal departments and agencies responsible for specific actions described in this subparagraph.

(5) SUNSET.—The requirement to transmit updated national strategies under this subsection shall terminate on the date that is seven years after the date of the enactment of this Act.

(c) DEVELOPMENT OF IMPLEMENTATION PLANS.—For each national strategy required under subsection (b), the President shall direct the Secretary of Homeland Security to develop an implementation plan for the Department of Homeland Security and coordinate with the heads of other relevant Fed-

eral agencies to ensure the development of implementing plans for each such agency.

(d) IMPLEMENTATION PLANS.—

(1) IN GENERAL.—The President shall transmit to the appropriate congressional committees implementation plans for each national strategy required under subsection (b). Consistent with the protection of classified information, each such implementation plan shall be transmitted in unclassified form, but may include a classified annex.

(2) TIMING.—The implementation plans referred to in paragraph (1) shall be transmitted simultaneously with each national strategy required under subsection (b). Such implementation plans shall be updated and transmitted to the appropriate congressional committees on an annual basis.

(3) SUNSET.—The requirement to transmit implementation plans under paragraph (1) shall terminate on the date that is ten years after the date of the enactment of this Act.

(e) PROHIBITION ON ADDITIONAL FUNDING.—No additional funds are authorized to be appropriated to carry out this section.

(f) DEFINITION.—In this section, the term "appropriate congressional committees" means—

(1) in the House of Representatives—

(A) the Committee on Homeland Security;

(B) the Committee on Armed Services;

(C) the Permanent Select Committee on Intelligence;

(D) the Committee on the Judiciary;

(E) the Committee on Foreign Affairs; and

(F) the Committee on Appropriations; and

(2) in the Senate—

(A) the Committee on Homeland Security and Governmental Affairs;

(B) the Committee on Armed Services;

(C) the Select Committee on Intelligence;

(D) the Committee on the Judiciary;

(E) the Committee on Foreign Relations; and

(F) the Committee on Appropriations.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from New York (Mr. KATKO) and the gentleman from New Jersey (Mrs. WATSON COLEMAN) each will control 20 minutes.

The Chair recognizes the gentleman from New York.

GENERAL LEAVE

Mr. KATKO. Mr. Speaker, I ask unanimous consent that all Members have 5 legislative days within which to revise and extend their remarks and include any extraneous materials on the bill under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

There was no objection.

Mr. KATKO. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, as a former Federal prosecutor, I have spent much of my life focusing on keeping Americans safe; but when I assumed office, I was taken aback by the lack of a coherent strategy to stop terrorists from infiltrating our country and to keep Americans from being lured to fight with jihadists overseas.

That is why I gladly accepted the opportunity to lead the bipartisan Task Force on Combating Terrorist and Foreign Fighter Travel. I worked closely with my colleagues to identify our Nation's top vulnerabilities and to close them quickly.

Last September, we issued the Task Force's final report, marking the most

extensive public review since the 9/11 Commission of U.S. efforts to fight foreign terrorist travel. We made 32 key findings and more than 50 recommendations in that report for enhancing our security. I am proud to say that, as of today, we have acted on almost half of those already, including with several of the bills we are considering today.

H.R. 4408 would implement one of our top recommendations. It would require the President to send to Congress a National Strategy to Combat Terrorist Travel and an actionable plan to implement it.

It has been nearly 10 years since the White House produced such a strategy, and since then, the threat has changed dramatically. Terror has gone viral, and violent extremists are recruiting at the speed of a re-tweet.

The consequences for U.S. and international security have been enormous. We have seen terrorist groups balloon into terrorist microstates capable of fielding their own armies. In fact, today in Syria and Iraq, we are witnessing the largest convergence of Islamist terrorists in history.

Reports indicate nearly 40,000 individuals from more than 120 countries have traveled there to join jihadist groups, including thousands from Western countries, like the United States. Many of these individuals have easy access to our country and could potentially return undetected to launch attacks, just as we saw happen in Paris.

Yet, many of the counterterrorism programs we created after 9/11 are not suited for this new era and have not kept pace with the evolving threat. What is worse, there is no regular process in place in the executive branch for reviewing all of our defenses against terrorist travel to find security gaps and develop a plan to close them.

Agencies are operating without clear, strategic guidance, and programs to counter terrorist travel are often not fully coordinated across the government spectrum. The result is that not only are we at greater risk that terrorists will slip through the cracks, but we also are at greater risk of government waste, overlap, and duplication.

This bill would force the administration to assess all of the efforts in place to stop terrorists from crossing borders, streamline them, identify security gaps, and prioritize taxpayer dollars where they are needed most. It would also, for the first time ever, require the White House to produce a plan for intercepting foreign fighters.

After 9/11, we spent a lot of time focused on keeping terrorists from getting into our country, but we did not spend enough time focused on stopping terrorists from recruiting our citizens to leave it and become overseas operatives. Once they travel to terrorist safe havens, these individuals become a triple threat. They strengthen jihadist groups on the ground, incite followers back home to conduct attacks, and can return battle-hardened

and prepared to carry out their own acts of violence on their homeland.

Make no mistake: we are at war. ISIS has already been linked to nearly 75 plots against the West, including more than 20 against the U.S. homeland. Our adversaries are clearly dead set on attacking this country. We need to show the American people that we are dead set on defending it.

I am proud of the bipartisan work of the task force and grateful for the close collaboration of Mr. KEATING, Mr. PAYNE, and Ms. LORETTA SANCHEZ of California on the Democratic side. I would like to especially thank Mr. VELA for his continued support and significant contributions. I am, of course, indebted to my Republican colleagues on the task force for their hard work as well. I also want to thank my personal office assistant Tim Wang and committee staff Tyler Lowe and Katy Flynn for their excellent work on this as well.

I urge all Members to join me in supporting this bill.

Mr. Speaker, I reserve the balance of my time.

Mrs. WATSON COLEMAN. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise in support of H.R. 4408, the National Strategy to Combat Terrorist Travel Act of 2016.

H.R. 4408 requires the development of a national strategy to combat terrorist travel by bolstering efforts to intercept terrorists and foreign fighters, while also constraining their domestic and international travel.

I applaud the work of the Committee on Homeland Security's Task Force on Combating Terrorist and Foreign Fighter Travel.

One of the many findings of the task force's final report was that it has been a decade since the executive branch produced a government-wide plan to constrain terrorist travel. In the years since the issuance of the last government-wide plan in 2006, many programs aimed at restricting or preventing terrorist travel have changed or ended and new programs have been created.

The task force found that hundreds of programs, projects, and initiatives have sprouted up to combat terrorist travel since 9/11, but there is no overarching strategy to coordinate them. Importantly, H.R. 4408 requires that the strategy include an updated, full accounting and description of America's terror travel preventative and protective measures. This accounting should provide a valuable baseline for future efforts to prevent terrorist travel.

H.R. 4408 requires the President to submit to Congress a national strategy focused on disrupting and intercepting terrorists and foreign fighters. The strategy is to include an accounting of all U.S. Government programs to constrain terrorist travel, identify gaps and how they will be closed, and describe actions to eliminate waste, overlap, and duplication of efforts.

The evolving nature of the terrorist threat demands a whole-of-government approach. A national strategy with implementation plans for each Federal agency involved, as H.R. 4408 requires, has the potential to deliver real security advances. As such, I support H.R. 4408, and I urge its passage.

I yield back the balance of my time.

Mr. KATKO. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I once again urge my colleagues to support this bipartisan bill, H.R. 4408.

I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from New York (Mr. KATKO) that the House suspend the rules and pass the bill, H.R. 4408, as amended.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds being in the affirmative, the ayes have it.

Mr. KATKO. Mr. Speaker, on that, I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, further proceedings on this motion will be postponed.

#### DHS ACQUISITION DOCUMENTATION INTEGRITY ACT OF 2016

Mr. KATKO. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 4398) to amend the Homeland Security Act of 2002 to provide for requirements relating to documentation for major acquisition programs, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 4398

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "DHS Acquisition Documentation Integrity Act of 2016".

#### SEC. 2. DEPARTMENT OF HOMELAND SECURITY ACQUISITION DOCUMENTATION.

(a) IN GENERAL.—Title VII of the Homeland Security Act of 2002 (6 U.S.C. 341 et seq.) is amended by adding at the end the following:

##### "SEC. 708. ACQUISITION DOCUMENTATION.

"(a) IN GENERAL.—For each major acquisition program, the Secretary, acting through the Under Secretary for Management, shall require the head of a relevant component or office to—

"(1) maintain acquisition documentation that is complete, accurate, timely, and valid and that includes, at a minimum—

"(A) operational requirements that are validated consistent with Departmental policy and changes to those requirements, as appropriate;

"(B) a complete lifecycle cost estimate with supporting documentation;

"(C) verification of the lifecycle cost estimate against independent cost estimates, and reconciliation of any differences;

"(D) a cost-benefit analysis with supporting documentation; and

"(E) a schedule, including, as appropriate, an integrated master schedule;

"(2) prepare cost estimates and schedules for major acquisition programs, as required